

# National Committee on Uniform Traffic Control Devices

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2023 Midyear Meeting - Wednesday, June 28 - Friday, June 30, 2023

Marriott Tacoma Downtown and Greater Tacoma Convention Center, Tacoma, WA

Meeting Summary

## Draft - content may change prior to final approval by Council.

#### **General Session**

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- 6 No General Session was held as part of this meeting. The following are reports from joint
- 7 committees, technical committees, joint task forces, and other entities summarizing actions at
- 8 the meeting or related activities.

## **Executive Board**

- 10 The NCUTCD Executive Board report was submitted by Gene Hawkins, NCUTCD Chair. The
- 11 Executive Board met virtually on May 31, 2023. Nine of ten voting members and all non-voting
- 12 Board members were present. This Board meeting was focused primarily on administrative
- issues. Verbal reports were provided by the Treasurer, Executive Secretary, Chair of the Edit
- 14 Committee, Chair of the Research Committee, and Chair of the Bylaws/Operating Procedures
- 15 Update Board Committee. Written reports were provided by the Webmaster, Honorary Member
- 16 Selection Committee chair, and several joint task force chairs. During the meeting, the Board
- 17 approved the FY 2024 proposed budget, approved applications for eight new Technical
- 18 Members, appointed a Nominating Committee, and, in Executive Session, approved a new
- 19 contract for the Executive Secretary and an ongoing honorarium for the NCUTCD Webmaster.
- 20 As there was no Council meeting, the new Technical Members will be introduced at the 2024
- 21 Annual Meeting in January.

## **Edit Committee**

- 23 The Edit Committee report was submitted by Bill Lambert, Edit Committee Chair. The committee
- 24 met on Wednesday, June 28th with 7 members and 12 visitors in attendance. The Edit
- 25 Committee recognized the contributions of Jim Pline. An update on the status of the Bylaws and
- 26 Operating Procedures task force was presented, noting that the initial draft changes have been
- 27 forwarded to the Executive Board for comment. There were presentations on guidelines for
- 28 crafting MUTCD language, traffic control device characteristics and activities, a definition of
- 29 "midblock", and whether a median island should be a "pedestrian refuge island" (as currently
- 30 used in the MUTCD) or simply a "refuge island".

#### **Research Committee**

- 32 The Research Committee report was submitted by Bryan Katz, Research Committee Chair.
- 33 The Research Committee met on Thursday, June 29th with 15 members and 18 visitors. After
- 34 self-introductions, Bryan Katz provided an update on the Journal on Traffic Control Device
- 35 Research and reminded members of our current call for papers. The timeline for Technical
- 36 Committee research topics was reviewed. There were presentations on the FHWA Traffic
- 37 Control Devices Pooled Fund Study, on adapting pedestrian hybrid beacons to assist bicyclists,
- 38 and on bicycling facilities, crash types, & bicyclist risk.

NCUTCD Meeting Summary 2023 Midyear Meeting - Draft Page 2 of 5

## 39 Regulatory and Warning Sign Technical Committee

- 40 The Regulatory and Warning Sign Technical Committee report was submitted by Tom Heydel,
- 41 RWSTC Chair. The committee met on Thursday, June 29th with 24 members and 11 visitors.
- The committee remembered Jim Pline, who passed away on April 29, 2023 at the age of 91. His
- 43 many achievements were recognized and members were given an opportunity to share
- 44 personally about their colleague and friend. He will be missed greatly. RWSTC discussed multi-
- 45 way stop control and micromobility / e-mobility users as related to engineering studies. RWSTC
- 46 heard reports on the 12th Edition task force, FHWA updates, and on the TCD Pooled Fund
- 47 Study. Task force assignments were reviewed and updated. Four potential research projects will
- be provided to the Research Committee. RW expects to have two proposals to go to sponsors
- 49 this fall on emergency vehicle weight limit signs and unusual vehicle / non-traditional travel
- 50 mode signs.

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## **Guide and Motorist Information Sign Technical Committee**

- 52 The Guide and Motorist Information Sign Technical Committee report was submitted by Tom
- Honich, GMITC Chair. The committee met on Thursday, June 29th with 30 members and 7
- visitors. GMITC heard a report from FHWA on the TCD Pooled Fund Study with specific
- emphasis on a recent study of arrow designs for arrow-per-lane signing. GMITC also heard
- reports on the 12th Edition task force and FHWA updates. GMI discussed fonts used on
- 57 dynamic message signs (DMS) and its relationship to NEMA TS-4. This may result in a new
- 58 multi-committee task force. GMI discussed guide sign arrows, specifically the differences
- 59 between tapered and straight shaft arrows, questioning the need for both types. GMI reviewed
- the interoperability symbol for toll and managed lanes approved by Council in 2016 but not
- adopted in the NPA given progress on interoperability. GMI discussed plans for the January
- 62 2024 meeting, specifically if the final rule is released before the end of 2023. GMITC expects to
- have two proposals to go to sponsors this fall on sign spacing and arrow-per-lane arrow design.

## 64 Markings Technical Committee

- 65 The Markings Technical Committee report was submitted by Jody Colvin, Markings TC Chair.
- The committee met on Thursday, June 29th with 26 members and 14 visitors. MTC heard
- reports on the 12th Edition task force, FHWA updates, and on the TCD Pooled Fund Study.
- 68 MTC assigned task forces to start new proposals on topics of interest.

#### Signals Technical Committee

- 70 The Signals Technical Committee report was submitted by John Fisher, outgoing Signals TC
- 71 Chair. The committee met on Thursday, June 29th with 30 members and 5 visitors. STC
- 72 discussed temporary/portable traffic signals, guidelines for leading pedestrian intervals, ramp
- 73 metering signals, and lane use control signals. STC heard reports on the 12th Edition task force
- and FHWA updates. STC expects to have three proposals to go to sponsors this fall on "shall
- 75 /shall not be permitted" phrases, midblock pedestrian signals, and traffic signal warrants. At the
- 76 close of the meeting, John Fisher stepped down as STC chair after more than 7 years of
- 77 service. Current vice-chair John Hibbard of Georgia DOT will be assuming the STC chair, and
- 78 Matt Duncan of City of Lakewood, CO will be the incoming vice chair.

#### Temporary Traffic Control Technical Committee

- 80 The Temporary Traffic Control Technical Committee report was submitted by Ryan Lancaster,
- 81 TTC Vice-Chair. Ryan Lancaster presided over the TTC meeting. The committee met on
- 82 Thursday, June 29th with 31 members and 8 visitors. TTC task forces reported on activities of
- those task forces. TTC expects to move forward soon on a proposal on driveway assistance

NCUTCD Meeting Summary 2023 Midyear Meeting - Draft Page 3 of 5

- 84 devices (DAD). TTC heard reports and presentations on a worker protection toolkit by ATSSA,
- 85 TCD crashworthiness, 12th Edition visioning, real time work zone data, and vulnerable road
- 86 user safety. TTC expects to have five proposals to go to sponsors this fall on temporary and
- portable traffic control signals, Stay in Lane signs, Chapter 6P tables, rumble strip warning
- 88 signs, and work zone duration relocation.

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## Railroad and Light Rail Transit Technical Committee

- 90 The RRLRT Technical Committee report was submitted by Rick Campbell, RRLRT Chair. The
- 91 committee met on Thursday, June 29th with 35 members and 4 visitors. RRLRT heard reports
- 92 from representatives from/to other TCs, JTFs, and MCTFs. RRLRT also heard updates from
- 93 FHWA and FRA. Sound Transit presented information regarding their expansion and safety
- 94 programs. SAE presented regarding LED light refresh / flicker rates and video / machine vision
- 95 issues. RRLRT discussed items from the 11th Edition of the MUTCD NPA.

## **Bicycle Technical Committee**

- 97 The Bicycle Technical Committee report was submitted by Bill DeSantis, Bicycle Chair. The
- 98 committee met on Thursday, June 29th with 25 members and 9 visitors, and on Friday, June
- 99 30th with 11 members and 5 visitors. On Thursday, BTC heard reports on the 12th Edition task
- 100 force and FHWA updates. The BTC worked on proposals for advisory bike lanes, bicycle signal
- warrants, alternative intersection designs, sign mounting height, and notes on MUTCD figures.
- 102 BTC also reviewed the RWSTC proposal on unusual vehicle / non-traditional travel mode signs
- and heard reports from representatives from/to other TCs, JTFs, and MCTFs. On Friday, the
- 104 BTC continued work on bicycle signal warrants.

## **Connected and Automated Vehicle Joint Task Force**

- 106 The CAV Joint Task Force report was submitted by Paul Carlson, CAV JTF Chair. The joint
- 107 task force met Wednesday, June 28th with 57 attendees. Chair Paul Carlson shared key CAV
- 108 developments. The JTF heard reports on a FHWA AV Readiness Webinar (May 2023) and
- 109 pending report, NCHRP Synthesis 20-05 / Topic 53-10 on contrast markings, NCHRP 03-147 -
- 110 LED and TCDs, Japan's approach to AV readiness, vulnerable road user initiatives, and AV
- road readiness assessments. Other CAV task forces provided reports, and the JTF made plans
- for 11th Edition review after the Final Rule and 12th Edition preparation.

## 113 Pedestrian Joint Task Force

- 114 The Pedestrian Joint Task Force report was submitted by Randy McCourt, Pedestrian JTF
- 115 Chair. The task force met Wednesday, June 28th with 64 attendees. The JTF reviewed the
- status of PROWAG, the MUTCD, the draft revisions to the NCUTCD bylaws and operating
- 117 procedures, and research actions by collaborating organizations. The JTF heard updates on
- 118 FHWA research in pedestrian areas and on a BTC proposal on advisory bike lanes. The status
- of several JTF working groups was discussed. Future action items may include greater clarity as
- to when to mark and enhance uncontrolled crosswalks and warrants/guides for control
- 121 elements, MUTCD updates driven by PROWAG adoption, and criteria for signals at crosswalks
- 122 at bus stops.

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#### Roundabout Joint Task Force

- 124 The Roundabout Joint Task Force report was submitted by Brian Walsh, Roundabout JTF
- 125 Chair. The task force met Wednesday, June 28th with 15 attendees. The JTF noted the
- 126 publication of NCHRP Report 1043 (updated Roundabout Guide). This report includes new
- information and analysis on accommodating trucks in roundabouts. The JTF then looked at

NCUTCD Meeting Summary 2023 Midyear Meeting - Draft Page 4 of 5

- advance signing for trucks at roundabouts and may be developing proposals based on this
- work, working with other committees as appropriate. Other future proposals may be to add
- object markers at lower heights to supplement or eliminate signs, "metering signals" at
- 131 roundabouts, and advance signing for rural roundabouts. The JTF reviewed proposed Operating
- 132 Procedures for joint task force membership and how it will impact TC representation on the
- 133 Roundabout JTF.

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#### Rules of the Road Joint Task Force

- 135 The Rules of the Road Joint Task Force report was submitted by Ronnie Bell, ROR JTF Chair.
- 136 The task force met Wednesday, June 28th with 33 attendees. RORJTF is tasked with updating
- 137 Chapter 11 (Rules of the Road) of the Uniform Vehicle Code (UVC). The MUTCD is reliant on
- the UVC for defining the legal aspects of many TCDs, but the UVC is a model ordinance and not
- binding law. Discussions focused on reviewing the 11th Edition of the MUTCD after publication
- to identify items in the current Rules of the Road that need to be revised, including identification
- 141 of various types of mobility and transportation devices not currently included as well as
- determining whether current rules adequately and apply to the operation of these devices.
- 143 RORJTF plans monthly virtual meetings to continue work.

#### TOMC / Canadian MUTCD

- 145 The TOMC report was submitted by Scott Wainwright, senior NCUTCD TOMC representative.
- 146 TOMC met virtually on April 18, 2023. Scott Wainwright and Nicole Jackson are the two
- 147 NCUTCD representatives to TOMC meetings. Wainwright presented an update on FHWA and
- 148 NCUTCD activities on the US MUTCD. The Editing & Publication Subcommittee reported on
- efforts to finalize text and graphics for first update of the 6th Edition of the MUTCD-C, including
- 150 errata and completed projects. Status reports were presented on active projects, including
- several on comprehension testing, and possible termination of projects with no progress. A final
- report was presented on non-standard pavement markings for crosswalks. TOMC is also
- looking forward to FHWA's pooled-fund study on this subject. The next TOMC meeting will be in
- person on September 22-23, 2023, in Ottawa, Ontario, and Scott and Nicole plan to attend.

#### **FHWA**

Kevin Sylvester of the FHWA MUTCD Team provided the following report and update:

FHWA and USDOT have been working diligently on a final rule for the next edition of the MUTCD. With the vast input submitted through the public docket, and the commitment to implementing the provisions of the Infrastructure Investment and Jobs Act (IIJA), we want the new edition of the MUTCD to be as responsive as possible. We share in everyone's enthusiasm and support for a new MUTCD and it remains a top priority for the entire USDOT.

The IIJA was enacted after the NPA for the MUTCD 11th Edition was issued and the comment period had closed. So there were some specific items in that law that we need to ensure would be addressed. A significant part of the additional effort involves looking at what aspects of the IIJA could be incorporated into the new edition and to what extent that could be done under the current rulemaking.

In general terms, if there are specific provisions related to the IIJA that warrant public comment on the details of their implementation, then the approach would be to issue those for comment separately so as not to impede the current rulemaking. This does not mean that the current rulemaking won t address both the essence and specifics of the IIJA where the changes align with the NPA, with comments, and the action taken for the final rule. It merely means that certain aspects related to the IIJA might need to be deferred to a future rulemaking action.

NCUTCD Meeting Summary 2023 Midyear Meeting - Draft Page 5 of 5

FHWA would look to incorporate those into the first revision of the 11th Edition when addressing the eventual adoption of PROWAG.

A few important details:

- The rule is reported on the Spring Unified Regulatory Agenda as final rule stage. While it
  might seem obvious, this detail is important because it verifies that the MUTCD remains
  among the Federal government s priority rulemaking actions. (As a point of reference, the
  Retroreflectivity rulemaking was reported as a long-term action for a number of years,
  indicating that it was not ready to proceed to a final rule.)
- The rule is still designated significant. While we cannot predict how this affects the timeline, it does involve another step in the process.
- A slideshow of the major changes will be available, similar to when the 2009 MUTCD was issued.
- The MUTCD text in editable format (Word document) will be made available for use in preparing State MUTCDs or Supplements for those that do so.
- We will also issue guidelines to assist FWHA Division offices in Substantial Conformance reviews of State MUTCDs and Supplements.

FHWA appreciates the work that the Committee does in both its technical expertise and in bringing so many different perspectives together through its sponsor organizations and membership. In similar regard, the MUTCD Team appreciates the patience and support that you've expressed as we have continued to work toward getting a new MUTCD out on the street.

Respectfully submitted,

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196 Richard C. Moeur, PE197 Executive Secretary